Message Text

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PAGE 01 BONN 01771 01 OF 02 011958Z

63

ACTION EUR-25

INFO OCT-01 EA-11 ISO-00 CIAE-00 DODE-00 PM-07 H-03 INR-10

L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20

USIA-15 SAM-01 AID-20 CEA-02 COME-00 EB-11 FRB-02

IO-14 NEA-11 OPIC-12 TRSE-00 CIEP-02 LAB-06 SIL-01

OMB-01 AGR-20 SCI-06 FEA-02 DRC-01 /226 W

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R 011946Z FEB 74

FM AMEMBASSY BONN

TO SECSTATE WASHDC 0140

INFO AMEMBASSY BRUSSELS

USMISSION EC BRUSSELS

AMEMBASSY LONDON

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

USMISSION OECD PARIS

AMEMBASSY THE HAGUE

AMEMBASSY TOKYO

AMEMBASSY STOCKHOLM

AMEMBASSY ROME

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LIMITED OFFICIAL USE SECTION 01 OF 02 BONN 01771

DEPARTMENT PASS TREASURY AND CEA

1. SUMMARY. THE ECONOMICS MINISTRY HAS LEAKED TO THE PRESS THE FIGURES FOR ITS TARGET FORECAST FOR 1974. THE MOST SIGNIFICANT ASPECT OF THE FIGURES WHICH HAVE APPEARED IS THE WARNING THAT IF WAGES INCREASE BY MORE THAN 10 PERCENT UNEMPLOYMENT CAN BE LIMITED OFFICIAL USE

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PAGE 02 BONN 01771 01 OF 02 011958Z

EXPECTED TO REACH 2.5 TO 3 PERCENT, AND CONSUMER

PRICES WOULD RISE BY AT LEAST 10 PERCENT. THE EFFECTS OF THE OIL CRISIS WERE NOT SINGLED OUT IN THESE NEWS LEAKS, REFLECTING CURRENT OPINION IN THE MINISTRY THAT THE PROBLEM FACING THE ECONOMY IS A DECELERATION IN THE GROWTH OF DEMAND, NOT INSUFFICIENT SUPPLY. END SUMMARY

2. ALTHOUGH THE GOVERNMENT'S ANNUAL ECONOMIC REPORT (AER) HAS NOT YET BEEN APPROVED BY THE CABINET (APPROVAL WILL PROBABLY COME NEXT WEDNESDAY), THE ECONOMICS MINISTRY HAS ALLOWED THE TARGET FORECAST FOR 1974 TO LEAK OUT TO THE PRESS. IF THE CONCLUSIONS OF THE MINISTRY ARE UPHELD BY THE CABINET IT WILL BE THE FIRST TIME SINCE 1967 THAT THE AER HAS WARNED OF THE DANGER OF UNEMPLOYMENT. THE FIGURES IN THE TABLE BELOW HAVE BEEN CONFIRMED BY ECONOMICS MINISTRY SOURCES.

GNP COMPONENTS

TARGET FORECAST FOR 1974

(RATE OF GROWTH IN PERCENT OVER 1973)

REAL GNP 0 - 2

NOMINAL GNP

6.5 - 8.5

PRIVATE CONSUMPTION 8.5 - 9.5

PUBLIC CONSUMPTION 14 - 15

INVESTMENT 4 - 6
PUBLIC INVESTMENT

9 - 11

CONSUMER PRICES

8.0 - 9.0

PRICE OF GNP (GNP DEFLATOR) 6.5 - 7

(PERCENT OF WORK-FORCE UNEMPLOYED) (2.0)

3. THE MINISTRY HAS ALSO LEAKED THE RESULTS OF AN IN-HOUSE FORECAST WHICH WILL NOT REPEAT NOT APPEAR IN THE AER. THE MINISTRY PREDICTS THAT CONSUMER PRICES WILL RISE BY NO LESS THAN 10 PERCENT IF THE RATE OF INCREASE OF WAGES REACHES 10 PERCENT. IN

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PAGE 01 BONN 01771 02 OF 02 011959Z

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LIMITED OFFICIAL USE SECTION 02 OF 02 BONN 01771

THAT EVENT THE UNEMPLOYMENT RATE WOULD GO UP TO 2.5 OR 3 PERCENT. THE GROWTH RATE OF REAL GNP WOULD BE UNCHANGED (O - 2 PERCENT), BUT THE GNP DEFLATOR WOULD EXCEED 7 PERCENT. THE FORECAST WAS NO DOUBT LEAKED IN AN EFFORT TO HAVE SOME EFFECT ON CURRENT LIMITED OFFICIAL USE

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PAGE 02 BONN 01771 02 OF 02 011959Z

WAGE NEGOTIATIONS.

4. ECONOMICS MINISTRY OFFICIALS ARE MORE AND MORE OF THE OPINION THAT DEMAND, NOT SUPPLY (READ OIL) WILL BE THE KEY RESTRAINING FACTOR ON THE ECONOMY IN 1974. THUS, THE OIL CRISIS DOES NOT PLAY A MAJOR ROLE IN EITHER FORECAST. INCREASED OIL PRICES, AS REPORTED EARLIER, ARE EXPECTED TO FORCE CONSUMER PRICES UP AT A RATE OF 2.5 PERCENTAGE POINTS HIGHER THAN WOULD OCCUR IF ONLY "NORMAL" INCREASES WERE FELT FOR CRUDE. (THIS ASSUMES THE INCREASES ALREADY ANNOUNCED

WILL NOT BE ROLLED BACK.) ALTHOUGH THE MINISTRY IS AWARE THAT STRUCTURAL ADJUSTMENTS WILL BE NECESSARY IN THE FACE OF RAPIDLY RISING OIL PRICES, THEY ARE ANTICIPATING NO SERIOUS IMPACT ON ECONOMIC GROWTH.

5. BOTH PRIVATE AND GOVERNMENT FORECASTERS ARE AGREED THAT THE KEY FACTOR IN ANY CURRENT FORECAST IS HOW FAST WAGES ARE TO RISE. BECAUSE THE RANGE OF WAGES DEMANDED AND OFFERED IS SO GREAT (CURRENTLY 9.5 VS. 15 PERCENT) THAT TAKING A MID-RANGE ESTIMATE WOULD BE AS BAD AS ANY OTHER GUESS. FOR THIS REASON, NO NEW PRIVATE FORECASTS HAVE APPEARED SINCE BONN'S 1063 NOR ARE OUR CONTACTS WILLING TO MAKE PRIVATE FORECASTS UNTIL THEY HAVE SOME INKLING OF THE COURSE WAGES WILL FOLLOW.

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